

Justification and Approval

For

Limited Sources, Use of Multiple Award Schedule

1. Contracting Agency: The Defense Human Resource Activity- Procurement Support Office
4800 Mark Center Drive, Alexandria, VA.

2. Authority Cited: 41 U.S.C. 251, *et. seq.* and Title 40 U.S.C. 501, FAR 8.405-6 – Limited
Sources – Brand Name, Multiple Award Schedule Program.

3. Description of Supplies and Services: The Defense Civilian Personnel Advisory Services
(DCPAS) requires maintenance support renewal for Axway Tumbleweed software/hardware
which is utilized in the Defense Civilian Personnel Data System (DCPDS).

4. Description of Action: A firm-fixed price contract is planned for this action. The period of
performance will be 08/16/2013 through 08/15/2014. FY13 Operating and Maintenance (O&M)
funds will be available in the total estimated amount of \$ [REDACTED]

5. Reason for Authority:

- a. The Axway Tumbleweed Secure Transport Edge Server and software provides multi-tier processing for maximum scalability and network protection for the DCPDS. These servers allow a secure streaming of file transfer data over multiple file transfer protocols to prevent the storing of sensitive information. Integrated together these two servers provide multi-protocol managed file transfer, Secure Socket Layer termination, and back-end authorization that streams data across the network to the Secure Transport Server. The Axway Tumbleweed Secure Transport Server allows the acceptance, validation and the securing of incoming connections and file transfers. The server can transparently encrypt all files on the server to the end user, while monitoring and analyzing file transfer activity with real-time reports, a vital component for network operations in the test and development environment. The Desktop Validator software is a flexible client application that enables Microsoft Windows-based desktop and server applications to validate digital certificates via the Microsoft Cryptographic API. Maintenance support is required for these products to ensure optimum performance and continuity of DCPDS services. The products to be supported are located at the development/test facility in San Antonio, TX.
- b. The Axway software products have successfully met and can continue to meet DCPAS DCPDS support requirements. The DCPDS system is currently in sustainment; therefore DCPDS only requires maintenance of the current Axway software products to ensure optimum performance and continuity of DCPDS system services. The introduction of another product at this time would result in re-procurement costs of new hardware and software, personnel training, maintenance support, deployment, migration, testing and the evaluation of the new equipment with an estimated cost of \$1,500,000 to accomplish.

This would be a complex and extensive process at a substantial cost to the Government and would put at risk the performance and support of DCPDS' 800,000 users. As part of the life cycle replacement planning, the operations and support contractor is required to periodically review and evaluate all currently implemented products, along with new technologies, and, when warranted, will provide the evaluation and recommendation to DCPAS for when a product should be replaced.

6. Effort to Obtain Competition: Future requirements for above cited software products will continue to be restricted to authorized brand name resellers until such time as the requirement changes or the product becomes obsolete. For new requirements, DCPAS will conduct a thorough review of the marketplace to identify and remove any barriers to competition so that competition can be obtained to the maximum practicable extent.

7. Effort to remove barriers to/increase competition: DCPAS will continue to monitor the marketplace to identify any new sources that are capable of meeting this requirement for this and future requirements. This requirement will be electronically posted to a multiple award schedule and all interested sources will have fair opportunity to submit an offer.

8. Market Research Market Research was performed utilizing historical data, reviewing websites and discussion with the Original Equipment Manufacturer (OEM) and using GSA Advantage and NASA SEWP to identify vendors capable of meeting this requirement. Market Research identified that there are three small business vendors that can meet this requirement. One from GSA Advantage, ESVA Inc and two from NASA SEWP, Sword and Shield and Four Points Technology.

9. Interested Sources: Sword and Shield, TN; EVSN Inc, VA and Four Points Technology, VA.

10. Other Factors: N/A